

MINUTES

Sexual Offender Risk Review Board (SORRB)

Date | time 10/23/2025 | 10:00am Meeting called to order by Frank Mullis, Board Chair

In Attendance

Note Taker: Cailin Rossi

Members in Attendance: Mindy Ackerman, Ezell Brown, Jerry Bruce, Elizabeth Bigham, James Chafin, Robbie Frederick, Jim Morton, Frank Mullis, Albert Reeves, Lori Rozier

Members Absent: Katie Gropper, Meghan Thurmond

Staff in Attendance: Tracy Alvord, Amanda Aten, Russell Finley, Richard Hammond, Cailin Rossi, Markus Wiegel

Legal Representative in Attendance: Shanna-Kay Gibbs, Office of the Attorney General

** The public is able to view the meeting via YouTube*

Call to Order – Recognition of Mandi Ballinger, House Representative, Former SORRB Board Member

Approval of Minutes

The minutes from 09/11/2025 were voted on – all were in favor – Motion Carried.

Reports of Officers and Standing Committees

- **Legislative Task Force Committee:** Committee Chair, Bert Reeves, presents his proposal to the Board regarding the change in Board case review & voting. Bert states he has reviewed the Board's rules, bylaws and standing procedures and they will need to be updated accordingly. He explains that 3 groups would be created comprised of 4 Board Members each with 1 Clinical Member in each group. Each group would be assigned to review a case level each month as follows- Level 1, Level 2, and SDP's & Reevaluations together. Each month, the case level will rotate. Board Members are primarily responsible for reviewing their assigned group case level for the month but may read any other cases as they please. Prior to voting on the day of the Meeting, Board Members can request that a case be removed for discussion, from their assigned case level group or otherwise. The case would then be removed and submitted via email to Board Members for review, then discussed at the following Board Meeting. The amount of Board Members required per group at each Meeting is up for discussion. Bert states he is comfortable with 1 Member representing each group, if all Members have reviewed their assigned cases. Jerry Bruce agrees with Bert and shares that this is a defensible division of labor for the Board. Mindy Ackerman states she is more comfortable with at least 2 Members present for each group. Tracy explains that a quorum would still be necessary for each meeting regardless of the groups and how many are present for each group. Bert and Tracy discuss and share that they will gather the Board rules, bylaws and standing procedures with the necessary updated language changes and send them over to SORRB's Legal Representative, AAG Shanna-Kay Gibbs for review. Once everything is updated, hopefully by the next meeting, it will be presented to the Board to vote on.

Unfinished Business

There was no unfinished business.

New Business

There was no new business.

Executive Director's Report

Executive Director Tracy Alvord presented her report:

- **ATSA - September 2025:** Tracy and SORRB's Research and Legislative Analyst, Markus Wiegel, attended the ATSA conference. Markus will present after next month's meeting sharing what he gathered from the research presentation as well as some information regarding female sex offenders.
- **2026 Annual Retreat:** Tracy explains it is time to begin planning the 2026 Annual Board Retreat and notes that SORRB has built a rapport with the hotel in Blue Ridge. This makes the booking & payment process much easier for SORRB staff, but Tracy does ask if there are any location suggestions from the Board. Most Board Members agree that Blue Ridge is a great location for the Retreat. Regarding Retreat training topics, Tracy then mentions that she had previously spoken with Board Member, Katie Gropper, about her presentation on trauma in relation to SORRB reports that all Members read monthly. Elizabeth Bigham states she has attended Katie's presentation on trauma and highly recommends it. She states it was about 2-2 ½ hours. Tracy states she will speak with Katie about presenting and asks if there are any other training topic ideas for the rest of the time at the Retreat. Board Chair, Frank Mullis, mentions he would be interested in training regarding fetishes & paraphilias and how they relate to risk. Tracy agrees this could be a good topic. Board Vice Chair, Mindy Ackerman also adds that a presentation from Markus regarding Risk Reducing Factors is always helpful as a refresher for the Board. Board Member, Jim Morton, adds that he would be interested in more training regarding Risk Reducing Factors and how & why they are weighed for the Risk Assessments. Tracy agrees this is another great topic and asks the Board if there are any other suggestions to please email them within the next month.
- **Recognition:** Tracy recognizes SORRB Chief Investigator, Russ Finley and SORRB Operations Assistant, Destinie Gallon for their dedication to SORRB over the past 5-6 years with the agency. Russ and Destinie could not attend the 2025 Annual Retreat where they would have been recognized.
- **Next Board Meeting:** November 13, 2025.

Deputy Director's Report

None.

Investigator Report

Chief Investigator, Russ Finley, shares that the Investigators closed 151 cases this month. Of those, 25 were Immediate Priority cases. Chief Finley states that Tracy now has Investigators focusing on closing out caseloads for specific counties throughout the state. The Investigative team has already closed out 12 counties.

Clinical Evaluator Report

Director of Operations, Amanda Aten, states that Board Members will continue to see new Clinical Evaluator names on reports. 5 new hires have now finished training with Markus and are paired with more senior Clinical Evaluators. Amanda explains there are now 2 newly hired Clinical Evaluators remaining in training with Markus. Tracy adds that Clinical Evaluator, Justin Portivent, has been promoted to Clinical Evaluator Supervisor to assist with caseloads and training. Tracy also shares that SORRB's Legal Representative, AAG Shanna-Kay Gibbs has now represented SORRB over 2 Judicial Review cases within the past week with Clinical Evaluator, Kirsten Lawhon and Director of Operations, Amanda Aten testifying. Both reviews went very well.

Additional Discussion

None.

Case Review – Discussion and Vote

NOTE: cases are provided to the board members throughout the month prior to the board meeting, so the cases are read prior to the meeting. Each case is identified by number rather than name to increase objectivity. Any staff member or Board Member that has knowingly worked with the specific offender/court case has been recused and does not participate in the classification of that offender.

***Board Member, Jerry Bruce needed to leave the meeting at 10:53 before voting occurred.**

LEVEL 1 CASES - 27 cases presented for vote

- Discussion: None
- Recusals: Frank Mullis – 33401
- Motion to Approve: James Chafin; Seconded: Ezell Brown.
- Roll Call – Number For: 9/8 (for cases w/ recusals); Number Against: 0
- Conclusion: **Motion Carried to approve 27 Level 1 cases.**

LEVEL 2 CASES – 44 cases presented for vote

- Discussion: None
- Recusals: Frank Mullis – 4986, 14448, 19877, 23805, 25504, 30844, 32264, 33413; Jim Morton – 13179; Mindy Ackerman – 32173; Elizabeth Bigham – 19580; **Board Member, Robbie Frederick, stated he had a recusal for a Level 2 case but could not recall the case number. All Level 2 cases were checked, and it has been verified that there is no recusal for Robbie Frederick on a Level 2 case.*
- Motion to Approve: Ezell Brown; Seconded: Robbie Frederick.
- Roll Call – Number for: 9/8 (for cases w/ recusals); Number Against: 0
- Conclusion: **Motion Carried to approve 44 Level 2 cases.**

SEXUALLY DANGEROUS PREDATORS (SDP) – 43 cases presented for vote

- Discussion: None
- Recusals: Frank Mullis – 5165, 24097, 24481, 26147, 29809, 30095, 33390; Jim Morton - 29786
- Motion to Approve: Lori Rozier; Seconded: James Chafin.
- Roll Call – Number for: 9/8 (for cases w/ recusals); Number Against: 0
- Conclusion: **Motion Carried to approve 43 Level SDP cases.**

REEVALUATION CASES – 18 cases presented for vote

- Resubmitted by Committee: 3431
- Discussion: Case #3431 was pulled in the June meeting for Committee review. All Committee members have had an opportunity to review the documents provided for the case. This offender was initially

assigned a Level 2 in 2012 and after a 10-year review, the Clinical Evaluator suggests a reduction to a Level 1. Board Members in agreeance of lowering to a Level 1 note that the offender has been 14 years free in the community with no new known sex offenses, completed sex offender treatment, and polygraphs have suggested the offender has been non-deceptive, among other reasons. The recommendation that the offender stay at a Level 2 is due to the offender's long history of non-compliance.

- **Committee member(s) for #3431 to lower to a Level 1: 5** – Mindy Ackerman, Frank Mullis, Jim Morton, Ezell Brown, Jerry Bruce; **Committee member(s) for #3431 to remain a Level 2: 1** – Robbie Frederick.
- Roll Call – Number for: 8; Number Against: 1. **Case 3431 will be releveled to a Level 1.**
- Recusals: Elizabeth Bigham – 25239; Robbie Frederick – 31277; Frank Mullis – 27392
- Motion to Approve: Robbie Frederick; Seconded: Ezell Brown.
- Roll Call – Number for: 9/8 (for cases w/ recusals); Number Against: 0
- Conclusion: **Motion Carried to approve 18 Reevaluation cases.**

Additional Discussion

Board Chair, Frank Mullis, reminds the Board that the December 11, 2025 Board Meeting and holiday party will be held at the SORRB office.

Next Meeting

November 13, 2025 @ 10:00am

The October 23, 2025 meeting was adjourned at 11:24am

R. Frank Mullis, Jr., Dcou, LPC
Board Chairman



Tracy Alvord
Executive Director

SEXUAL OFFENDER RISK REVIEW BOARD

www.SORRB.org

October 23, 2025

27 LEVEL ONE CASES

1	992	1-CR-NC	JB
2	2092	1-CR-NC	JB
3	3342	1-CR-NC	JB
4	19295	1-CR-NC	BE
5	19906	1	GK
6	24308	1	QR
7	25362	1	KS
8	26413	1	JB
9	27041	1	GK
10	27796	1-CR-D	BE
11	29673	1	DD
12	29920	1	GK
13	31174	1	MW
14	31378	1	BE
15	32929	1	JC
16	32931	1	DD
17	32943	1	JC
18	32982	1	KL
19	32985	1	KP
20	32999	1	MW
21	33025	1	MW
22	33029	1	JC
23	33031	1	KP
24	33372	1	JB
25	33380	1	JB
26	33401 FM Recused	1	BE
27	33402	1	JB

44 LEVEL TWO CASES

1	3007	2-CR-I	JB
2	4986 FM Recused	2	JC
3	13179 JM Recused	2	BE
4	13917	2	KL
5	14169	2-CR-I	JB
6	14448 FM Recused	2	MW
7	14484	2-CR- NC	BE
8	17849	2	MA
9	18427	2	JB
10	18896	2	MA
11	18953	2	MW
12	19580 LB Recused	2	MA
13	19751	2	QR
14	19877 FM Recused	2	GK
15	19899	2	GK
16	20252	2	JS
17	20463	2	GK
18	20495	2	MA
19	21679	2	QR
20	22188	2	MW
21	23538	2	DD
22	23575	2	GK

23	23730	2	MW
24	23805 FM Recused	2	JS
25	24801	2	KS
26	25504 FM Recused	2	JS
27	26649	2-CR- NC	BE
28	27728	2	QR
29	30217	2	QR
30	30490	2	JS
31	30544	2	KS
32	30844 FM Recused	2	QR
33	31303	2	GK
34	31571	2	JS
35	31753	2	MW
36	32022	2	QR
37	32264 FM Recused	2	QR
38	32272	2	QR
39	32713 MA Recused	2	KL
40	32944	2	JC
41	32956	2	JC
42	33008	2	MW
43	33186	2	KL
44	33413 FM Recused	2	JB

43 SEXUALLY DANGEROUS PREDATOR CASES

1	179	SDP	JC	23	24911	SDP	JB
2	4644	SDP	BE	24	25078	SDP	MA
3	4688	SDP	MW	25	25554	SDP	JC
4	5165 FM Recused	SDP	KL	26	25643	SDP	KL
5	7503	SDP	JP	27	26132	SDP	JS
6	8161	SDP	KL	28	26147 FM Recused	SDP	JB
7	8663	SDP	KL	29	26638	SDP	JS
8	14392	SDP	JB	30	27196	SDP	BE
9	14911	SDP	JB	31	27893	SDP	BE
10	16966	SDP-CR- NC	JB	32	27972	SDP	KL
11	17637	SDP	JC	33	29642	SDP	KS
12	18382	SDP	JC	34	29786 JM Recused	SDP	DD
13	19461	SDP	JB	35	29809 FM Recused	SDP	DD
14	20613	SDP	DD	36	30060	SDP	JC
15	21088	SDP	DD	37	30071	SDP	KL
16	22407	SDP	JS	38	30095 FM Recused	SDP	JS
17	23788	SDP	KP	39	32398	SDP	JP
18	23909	SDP	JC	40	33080	SDP	KL
19	24097 FM Recused	SDP	JS	41	33215	SDP	KL
20	24146	SDP	JP	42	33390 FM Recused	SDP	BE
21	24264	SDP	JP	43	33393	SDP	KL
22	24481 FM Recused	SDP	MW				

18 REEVALUATION CASES

1	3431 Resubmit	1-R+-D	KL	10	26086	SDP-R-NC	JC
2	11972	SDP-R- NC	MA	11	26231	2-R-NC	JC
3	14041	2-R-NC	JP	12	26232	2-R-NC	JS
4	14163	SDP-R- NC	MA	13	27392 FM Recused	2-R-NC	MW
5	17073	2-R-NC	BE	14	28078	SDP-R-NC	JB
6	21719	2-R-NC	JB	15	29930	2-R-NC	JS
7	23285	1-R-D	M	16	30283	SDP-R-NC	JP
8	25239 LB Recused	2-R-NC	JC	17	31277 RF Recused	2-R-NC	MA
9	25692	2-R-NC	M	18	32810	SDP-R-NC	JP

CASE TOTALS

LEVEL 1 CASE TOTAL	27
LEVEL 2 CASE TOTAL	44
SEXUALLY DANGEROUS PREDATOR CASE TOTAL	43
REVALUATION CASE TOTAL	18
OVERAL TOTAL CLASSIFIED BY VOTE	132
CASES CLASSIFIED AS A CANNOT LEVEL	30
TOTAL OVERALL CLASSIFIED 10/23/2025	162
CASES REMOVED	
NEW TOTAL (BY VOTE)	

BOARD MEMBER VOTE

	BOARD MEMBER	ATTENDED	1ST	2ND	LEVEL 1	1ST	2ND	LEVEL 2	1ST	2ND	SDP	1ST	2ND	REEVAL
1	Mindy Ackerman	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
2	Elizabeth Bigham	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
3	Ezell Brown	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
4	Jerry Bruce <i>Had to Leave</i>	<input type="checkbox"/>												
5	James Chafin	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
6	Robbie Frederick	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
7	Katie Gropper <i>Absent</i>	<input type="checkbox"/>												
8	Jim Morton	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
9	Frank Mullis	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
10	Bert Reeves	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
11	Lori Rozier	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
12	Meghan Thurmond <i>Unable to Attend</i>	<input type="checkbox"/>												
	TOTAL PRESENT	9			9/8			9/8			9/8			9/8

**7 is a quorum; 8 if there is a recusal*

CASE 3431	BOARD MEMBER	Level 1	Level 2
1	Mindy Ackerman	<input checked="" type="checkbox"/>	<input type="checkbox"/>
2	Elizabeth Bigham	<input checked="" type="checkbox"/>	<input type="checkbox"/>
3	Ezell Brown	<input checked="" type="checkbox"/>	<input type="checkbox"/>
4	Jerry Bruce <i>Had to Leave</i>	<input type="checkbox"/>	<input type="checkbox"/>
5	James Chafin	<input checked="" type="checkbox"/>	<input type="checkbox"/>
6	Robbie Frederick	<input type="checkbox"/>	<input checked="" type="checkbox"/>
7	Katie Gropper <i>Absent</i>	<input type="checkbox"/>	<input type="checkbox"/>
8	Jim Morton	<input checked="" type="checkbox"/>	<input type="checkbox"/>
9	Frank Mullis	<input checked="" type="checkbox"/>	<input type="checkbox"/>
10	Bert Reeves	<input checked="" type="checkbox"/>	<input type="checkbox"/>
11	Lori Rozier	<input checked="" type="checkbox"/>	<input type="checkbox"/>
12	Meghan Thurmond <i>Unable to Attend</i>	<input type="checkbox"/>	<input type="checkbox"/>